

ELECTORAL REVIEW OF CHORLEY COUNCIL COMMITTEE

WEDNESDAY, 7TH MARCH 2018, 6.30 PM COMMITTEE ROOM 1, TOWN HALL, CHORLEY

AGENDA

- 1 APPOINTMENT OF CHAIRPERSON
- 2 DRAFT COUNCIL SIZE SUBMISSION

(Pages 3 - 18)

Draft council proposal enclosed for discussion.

GARY HALL CHIEF EXECUTIVE

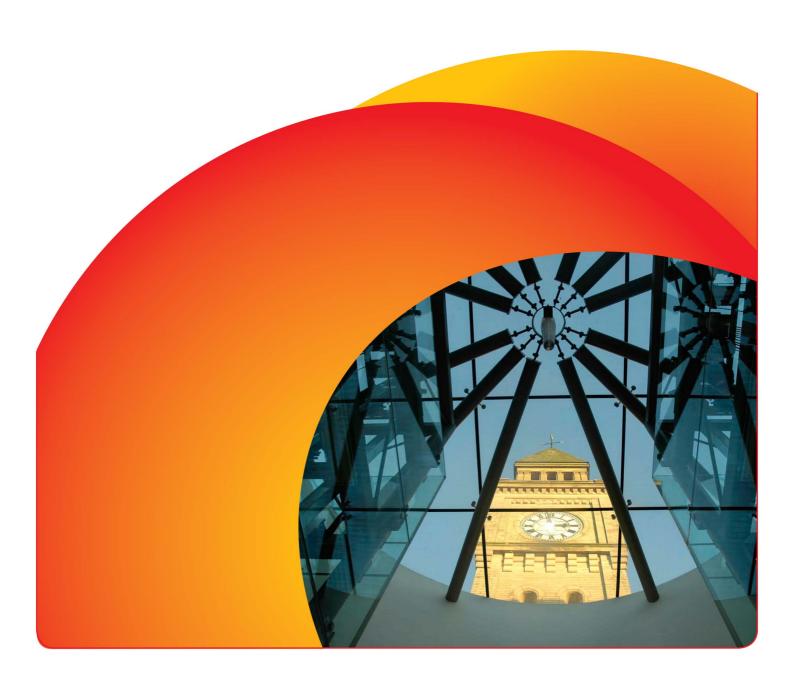
Electronic agendas sent to Members of the Electoral Review of Chorley Council Committee Councillors Alistair Bradley, Jane Fitzsimons, Danny Gee, Mark Jarnell, Paul Leadbetter, Debra Platt, John Walker, Alan Whittaker and Peter Wilson.

If you need this information in a different format, such as larger print or translation, please get in touch on 515151 or chorley.gov.uk





Electoral Review of Chorley Council Draft Council Size Submission



CONTENT	PAGE NUMBER
INTRODUCTION	3
PROSAL	3
CHORLEY PROFILE	4
OVERVIEW OF COUNCIL SIZE SUBMISSION	4

SUPPORTING DOCUMENTATION

- Outside bodies list 2017/18
- Chorley Council's Calendar of meetings 2017/18
- **Executive Member Portfolios 2017/18**
- Overview and Scrutiny Work Programme 2017/18
- Members Allowance Scheme
- Member Development Programme 2017/18



INTRODUCTION

The last periodic electoral review of Chorley Council was conducted in 1999/2000 by the Local Government Commission for England under the Local Government Act 1992. The final recommendations were published September 2000. The outcome of the review resulted in a reduction in the number of councilors from 48 to 47, and the number of wards from 22 to 20.

Chorley Council was informed by the Local Government Boundary Commission for England (LGBCE) that it would be conducting an electoral review intervention within its 2018/2019 work programme to improve electoral equality of the borough.

By law, the LGBCE have to take account of three main considerations when conducting an electoral review as set out in Schedule 2 of the Act:

- Improve electoral equality by equalising the number of electors each councillor represents
- · Reflect community identity
- Provide for effective and convenient local government

Electoral reviews are initiated primarily to improve electoral equality. This means ensuring as far as is reasonable, that for any principal authority the ratio of electors to councillors in each electoral ward or division is approximately the same.

Under the criteria adopted by the LGBCE, there are two conditions considered to warrant a review, if the imbalance is unlikely to be corrected by foreseeable changes to the electorate within a reasonable period:

- Any local authority with an electoral division or ward that has an electoral variance of 30% or over. This
 means a division or ward having 30% more or fewer electors per councillor than in average for the
 council as a whole, and;
- Any local authority where more than 30% of divisions or wards have an electoral variance of over 10% from the average for that authority.

Based on the electoral date given to the LGBCE by this authority, both of the above conditions have been met:

- 6 of the electoral wards have a variance greater than 10%
- 1 of the electoral wards (Astley and Buckshaw) has a variance of over 30%

This submission sets out the council's response to the LGBC invitation to put forward a case for council size. The council recognises the importance of electoral equality to a fair democratic process by ensuring that each vote carries the same value, whilst at the same time ensuring that governance of the council is maintained at a level which can best serve the electorate.

PROPOSAL

The approach in this submission has been to follow the LGBCE's guiding principles and address them both in terms of current arrangements and likely future trends and plans.

The council's submission has been developed by a cross party committee of 9 councillors. The Council's submission was approved overwhelmingly/by majority decision at a meeting of full council held on 10 April 2018.

After considering the evidence, at its meeting on the 10 April 2018, the Council resolved to reduce/increase the council size to *** on the grounds that: -

- The council wishes to retain its current practice of elections by thirds;
- As a consequence of the above, each borough ward should be represented by three councillors, to ensure a full and equitable representation of the electorate across the borough;
- The borough be divided into ** electoral wards as this reflects both of the above, and also the community cohesion in the borough



Agenda Page 6 Agenda Item 2

- All out elections on these new proposals be held in May 2020, with the continuing cycle of borough elections by thirds commencing 2022;
- This reduction/increase will ensure the council has the capacity to deliver effective arrangements for the management and delivery of its business and responsibilities;
- It will ensure that the council retains significant capacity to deliver and enhance its performance in these areas, whilst at the same time being able to respond to challenges facing local government in general and in particular the borough of Chorley.

CHORLEY PROFILE

The borough of Chorley is situated in central Lancashire and covers around 80 square miles. Its eastern border lies on sparsely populated upland rising towards the West Pennine Moors; the central spine is more urban, containing the market town of Chorley and settlements close to the M6, M61 and A6 that run north-south through the borough. In the West, the land merges into the Lancashire plain and is dotted with villages and hamlets. The borough is attractive with a large amount of green space.

Chorley borough is well placed for access to the major cities of the North West of England with good connections to the major motorway and good railway links to Manchester and Preston. Liverpool and Manchester International Airports are easily accessed by motorway and rail. These good links make it an attractive area to live in for people working across the North West, and this is reflected in its population, which is steadily increasing.

There are 114,400 people living in 49,900 households and this figure is expected to increase by a substantial 24.6% between 2014 and 2039. 17% of Chorley's population are aged under 15 years, 66% are aged 15 to 64 years and 17% are aged 64 years or over. The percentage of the population belonging to a black or minority ethnic community is 3.1 per cent.

Unemployment as a percentage of the working age population is below the Lancashire and regional average. A higher proportion of Chorley's population has a level four qualification which is higher than the regional and national averages, and local schools and colleges have a good record of achievement.

Chorley is a borough that does not have inner urban areas that have experienced significant depopulation or new immigration. It does not have a university and is not subject to changing populations of students or armed forces. Historical data is not readily available on a ward basis. However, it is a borough that has experienced significant housing development in recent years. More homes have been built in Chorley than anywhere else in Lancashire in recent years and the council receives the highest new homes bonus in the county. The borough has exceeded its housing requirements every year for the past eight years and has consistently successfully defended its deliverable five year housing supply.

OVERVIEW OF COUNCIL SIZE SUBMISSION

The council's submission addresses the key points raised in the LGBCE's technical guidance which stresses the importance of submitting 'well-reasoned proposals that are based on the individual characteristics and needs of each local authority area and its communities.'

Furthermore, the council's submission satisfies the LGBC's aims of being able to:

"Recommend a council size that allows:

- The council to take decisions effectively;
- Manage the business and responsibility of the council successfully:
- Provide effective community leadership and representation."



Near neighbour comparison data

As part of the council's submission, a comparison exercise was undertaken to compare the electorate, with the number of councillors.

The table below compares the authority equally with our CIPFA nearest neighbours for comparable size across the county and the council's geographical neighbours.

Authorities	Electors	Number of Councillors	Number of Wards	Average Electors per Councillor
Chorley Borough Council	85,575	47	20	1,821
Nearest Neighbours	,			·
Amber Valley Borough Council	98,225	45	15	2,150
Bassetlaw District Council	86,523	48	25	1,782
Broxtowe Borough Council *	84,632	44	20	1,742
East Northamptonshire Council	70,200	40	22	1,708
East Staffordshire Borough Council	86,335	38	23	2,272
Erewash Borough Council *	86,632	47	19	1,864
Gedling Borough Council *	89,887	41	19	2,192
High Peak Borough Council*	71,880	48	28	1,497
Kettering Borough Council	73,810	36	17	1,960
North Warwickshire Borough Council	49,446	35	17	1,423
Nuneaton and Bedworth Borough Council	93,978 (tbc)	34	17	2,764
South Kesteven District Council	108,320	56	30	1,883
Local Neighbours				
Preston City Council *	95,764	48	16	2,084
South Ribble Borough Council	85,032	50	23	1,700
West Lancashire Borough Council	86,468	54	25	1,601

Key: * an electoral review has taken place in the last 5 years. (tbc) figure to be confirmed



PAR	RT 1: GOVERNANCE AND DE	CISION MAKING
LEAD	DERSHIP	
1.1	What kind of governance arrangements are in place for the authority?	Under the Local Government Act 2000, Chorley Council adopted a Cabinet style system with a Leader and Executive. The council operates a 'strong Leader' model whereby the Executive is appointed by the elected Leader.
		All of the Council's functions are exercised by the Executive arm of the Council unless the law makes specific provision to the contrary. Where the law provides the Council with a choice, the council's constitution determines whether a function may be exercised by the Executive.
		The Executive Cabinet consists of an Executive Leader and a Deputy Executive Leader together with four other Councillors appointed as members of the Executive by the Executive Leader. The Executive Leader is also Leader of the Executive Cabinet. The Mayor and the Deputy Mayor may not be appointed as Executive Members.
		In the event of the Executive Leader being unable to discharge his/her duties as Leader due to absence, the Deputy Executive Leader shall assume those duties until the Leader is able to resume his/her duties or full Council appoints a new Executive Leader. The Executive Cabinet is made up of the Executive Leader, Deputy Leader and four Executive Members each of whom hold a portfolio.
		There are 8 formal meetings of the Executive per year and 8 informal briefings. There are 6 portfolios, one held by each member of the Executive as follows:
1.2	How many portfolios are there?	There are 6 portfolios, one held by each member of the Executive as follows:
	, ,	
		Resources (Deputy Leader of the Council)
		Early Intervention
		Homes and Housing
		Public Protection
		Customer, Advice and Streetscene Services
1.3	To what extent are decisions delegated to portfolio holders or are	The Executive Cabinet may exercise any Executive Function. A Portfolio holder may take any Executive decision which relates to his or her Portfolio.
mo	most decisions taken by the full Executive?	A Portfolio holder may take any Executive decision which relates to his or her Portfolio.
		The Executive Leader may take any decision which an individual Portfolio holder could take where the relevant Portfolio holder is unable or unwilling to take that decision. The Executive Leader may alter the allocation of responsibilities within any Portfolio. Chief Officers may take any Executive decision which relates to the services



under their control except where the relevant Portfolio holder has instructed them not to make such a decision. Chief Officers may nominate other Officers to take decisions which they have the power to take.

All decisions must be made in accordance with the provisions of this Constitution and any policies of the Council.

The following principles shall be observed by decision makers exercising Executive functions:

- Key decisions should normally be made by the Cabinet as a whole
- Decisions which significantly affect more than one Portfolio should normally be made by the Cabinet as a whole
- Decisions of an operational or managerial nature should normally be made by Chief Officers
- Decisions of a strategic nature would normally be made by Members.

No decision shall be open to legal challenge on the basis that these principles have been breached.

Functions of the support roles to Executive Members

Member Responsible

In relation to a Portfolio of functions and/or matters assigned to them by the Executive Leader, Member Responsible, where they are appointed are assigned special responsibilities to the Council for:

- Maintaining knowledge and awareness of those functions or matters and of current activities and developments in relation to them;
- 2. Liaising with the corresponding Executive Member and the responsible Chief Officer;
- 3. Communicating and representing to the Executive, the views of non-Executive Councillors on all matters relating to the Portfolio;
- 4. Assisting the Executive Member in promoting the efficient and effective delivery of the relevant services and the achievement of all relevant Council policy objectives in compliance with the approved budgets and providing all such other assistance, advice and support as the Executive Member may from time to time require;
- 5. Responding to and assisting the Overview and Scrutiny Committee or task groups as required;
- 6. In the absence of the Executive Member, deputising for him or her at meetings of the Council and responding to questions; and
- 7. In the absence of the Executive Member, or when otherwise requested by the Executive Member, representing the Executive Member and leading for the Council politically and publicly in external dealings and relationships, including the media.



		8. Reporting to portfolio Exchange meetings on specific agreed projects undertaken and delivered by them as directed by the Executive Leader/Executive Member.
		Council Champions
		Whilst a reduced role from that of a Member Responsible, a Council Champion will still be assigned a portfolio of functions and/or particular projects by the Executive Leader.
		A Council Champion will be responsible for:
		 Maintaining knowledge and awareness of those functions or matters and of current activities and developments in relation to them;
		 Liaising with the corresponding Executive Member/Member Responsible and the responsible Chief Officer; Communicating and representing to the Executive, the views of non-Executive Councillors on all matters relating to the Portfolio;
		4. Assisting the Executive Member in promoting the efficient and effective delivery of the relevant services and the achievement of all relevant Council policy objectives in compliance with the approved budgets and providing all such other assistance, advice and support as the Executive Member may from time to time require;
		 5. Responding to and assisting the Overview and Scrutiny Committee or task groups as required; 6. In the absence of the Executive Member/Member Responsible, deputising for him or her at meetings of the Council and responding to questions.
1.4	Do Executive (or other) members serve on other decision making partnerships, sub-regional, regional or national bodies?	
1.5	In general, are leadership and/or portfolio roles considered to be full time roles?	and Executive Members. The finding of a recent survey that asked about members time commitments indicated that Executive Members on
		average spent ***** hours per week on council business and is therefore considered a *** role.
	ULATORY	
1.6	In relation to licensing, planning and other regulatory responsibilities, to what extent are decisions delegated to officers?	The council's constitution sets out the delegation arrangements in respect of regulatory functions.
		The council's Scheme of Delegation for licensing matters authorises the Director (Public Protection, Streetscene



		and Community) to decide specific categories of license applications. These are typically non-contentious and/or
		uncontested applications, which the council has no legal option but to grant.
1.7	How many members are involved in committees?	Apart from the meetings of annual council, ordinary council meetings and special council meetings which all 47 members attend – the membership of the committees consist of the following:
		 Development Control Committee - 15 (plus 6 substitutes (3 substitutes split between the two major parties));
		Governance Committee - 8
		 Licensing and Public Safety Committee - 15 (plus 4 substitutes (2 split between the two major parties),
		 General Licensing Sub Committee - 15 (plus 4 substitutes (2 split between the two major parties),
		Licensing Act 2003 Sub Committee – 3
0	le committee mambarabie standing	V
.8	Is committee membership standing or rotating?	Committee membership is agreed each year and remains for the whole of the municipal year. Minor changes can be made through the year when necessary by approval of the full Council.
.10	What level of attendance is	Level of attendance generally good and meetings are always quorate.
. 10	achieved? Are meetings always	Level of attendance generally good and meetings are always quorate.
	quorate?	
.11	Does the council believe that	No, to date while changes to legislation, national or local policy can and have impacted on the how services are
	changes to legislation, national or	delivered and therefore have an impact on council staff capacity, they have not had impacted greatly on the
	local policy will have an influence on	workload of committees and or their members. Based on this we do not see further changes impacting on
	the workload of committees and	committee workload or council size.
	their members which would have an	
	impact on council size?	
EM/	ANDS ON TIME	
.12	Is there a formal role description for	Roles and functions of all Councillors
	councillors in your authority?	All Councillors will:
	,	1. collectively be the ultimate policy-makers and carry out a number of strategic and corporate management
		functions;
		2. contribute to the good governance of the Borough and actively encourage community participation and citizen
		contributions to decision-making;
		3. represent their communities and act as the advocates of those communities in the Council's decision-making
		processes;
		4. deal with individual casework and assist constituents in resolving particular concerns or problems;
		5. respond to constituents' enquiries and representations, fairly and impartially;
		6. participate in the governance and management of the Council;
		 6. participate in the governance and management of the Council; 7. be available to represent the Council on other bodies; and 8. maintain the highest standards of conduct and ethics.







		Groups.
2.2	What is the general workload of scrutiny committees? Has the council ever found that it has had too many active projects for the scrutiny process to function effectively?	 Within its terms of reference, the Overview and Scrutiny Committee: review and scrutinise decisions made or actions taken in connection with the discharge of any of the Council's functions; make reports and recommendations to the full Council, its Committees or Sub-Committees, the Executive or any Council Officers, in relations to the Council's functions; consider any matter affecting the borough or its residents; review decisions made or planned to be made by the Executive before they are implemented; and undertake the scrutiny of crime and disorder in the Borough through scrutiny of the local Community Safety Partnership. The Council's Scrutiny function has worked very effectively. There is a transparent approach to project delivery with updates regularly taken to Executive Cabinet for consideration. The Council have an open Cabinet system where all members are invited and entitled to speak.
2.3	What activities are scrutiny committee members expected to carry out between formal meetings?	All members are expected to consider published Executive Decisions and the Executive Cabinet agenda and reports. In addition they are expected to participate in task and finish groups who then report into the Full Committee.
PAR	RT 3: REPRESENTATIONAL R	OLE OF COUNCILLORS
3.1	In general terms, how do councillors carry out their representational roles with electors? Do members mainly respond to casework from constituents or do they have a more active role in the community?	There is an expectation that Councilors are community leaders. Whilst they do receive and act on case work, they frequently are also involved in local community groups and parish councils.
3.2	How do councillors generally deal with casework? Do they pass on issues directly to staff or do they take a more in depth approach to resolving issues?	There is definitely a mix in approaches which changes with experience. More experienced councillors or those with specific responsibilities are often more prepared to take direct action on case work themselves. There is still a significant amount of work that is passed on for action by officers but this is generally an appropriate response to the issue raised.
3.3	What support do councillors receive in discharging their duties in relation to casework and representational	(awaiting results of the members survey)





	localism agenda might have on the scope and conduct of council business and how do you think this might affect the role of councillors?	ever before in order to ensure the council can deliver a balanced budget and continue to deliver its services.	
4.2	Does the council have any plans to devolve responsibilities and/or assets to community organisations? Or does the council expect to take on more responsibilities in the medium to long term?	appropriate way. Over the next 18 months we will be looking at our community centres, leisure contract and Astley Hall to consider whether these assets are best run by the council, the local community or an external service provider. Other assets and services may also be considered. In 2013 we purchased a 35 unit shopping centre in the Chorley Town centre which we manage ourselves and	
		brings in an additional revenue income stream and also support the town centre economy.	g
		In addition, it should be noted that the Council are developing new assets in the borough which we plan to manage in house. These assets should not only deliver a sustainable income stream for the borough they will support the council to deliver its priorities such as a strong local economy and provision of high quality, affordable and suitable housing. Examples of these ambitious projects include the Market Walk Extension and the Primrose Garden's extra care scheme.	da F
SER	VICE DELIVERY		L
4.3	Have changes to the arrangements for local delivery of services led to significant changes to councillors' workloads?	The council has a shared arrangement with South Ribble Borough Council for its finance and assurance service. This arrangement is due to be extended to include Legal Services and Transactional Human Resources (excluding Organisational Development).	
		The council is also in partnership with the Lancashire Care Foundation Trust to deliver a new Integrated Community Wellbeing Service.	Age
		With the exception of councillors that are on part of the membership of the committee/meeting that has responsibility for these services, these arrangements at present do not have a significant impact on the workload of members.	nda l
4.4	Are there any developments in policy ongoing that might significantly affect the role of elected		tem
	Significantly affect the fole of elected	14	₩



	members in the future?		
FINA	NCE		
4.5	financial constraints on the council's activities? Would a reduction in the	To date, the Council has managed to work within the financial constraints whilst still providing its core and	
4.6	If you are proposing a reduction in the number of councillors for your authority to what extent is this a reflection of reduced activity of the council overall, an anticipation of efficiency plans or a statement to local people? Or none of these things?		Agenda



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